

Message Text

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PAGE 01 STATE 101957
ORIGIN IO-13

INFO OCT-01 ISO-00 ONY-00 SSO-00 /014 R

DRAFTED BY IO/AGR:PJBYRNES:LYM
APPROVED BY IO:CRFRANK
IO/DHP:CENORRIS
IO/IBC/SC:JFOX
DESIRED DISTRIBUTION
IO ONLY

-----050130Z 005595 /12

O P 042304Z MAY 77
FM SECSTATE WASHDC
TO AMEMBASSY BONN IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY TOKYO IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY ROME IMMEDIATE
AMEMBASSY BRUSSELS IMMEDIATE
AMEMBASSY CANBERRA IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY BERN IMMEDIATE
AMEMBASSY WELLINGTON IMMEDIATE
AMEMBASSY STOCKHOLM IMMEDIATE
AMEMBASSY THE HAGUE IMMEDIATE
INFO USMISSION USUN NEW YORK PRIORITY

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ROME FOR FODAG

E.O. 11652: N/A

TAGS: AORG, EAGR, FAO

SUBJECT: FAO PROGRAM OF WORK AND BUDGET 1978/79
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1. EMBASSIES REQUESTED APPROACH HOST GOVERNMENT AT APPROPRIATE LEVEL TO CONVEY OR PROVIDE COPIES OF FOLLOWING WHICH IS LARGELY EXPLANATION AND RATIONALE FOR VIEWS EXPRESSED BY U.S. IN GENEVA GROUP (MAJOR DONORS TO UN AND THE SPECIALIZED AGENCIES) DISCUSSIONS HELD IN ROME, FRIDAY, APRIL 29.

2. THE UNITED STATES IS CONCERNED AT THE LEVEL (DOLLARS 206.8 MILLION) BEING PROPOSED BY THE FAO DIRECTOR GENERAL FOR 1978-79 BUT EVEN MORE CONCERNED THAT INCLUDED THEREIN IS A PROPOSED DOLLARS 20 MILLION FOR CONTINUATION OF A TECHNICAL COOPERATION PROGRAM (TCP) WHICH WAS INSTITUTED IN 1976 THROUGH THE USE OF SAVINGS IN THE PROGRAM APPROVED FOR THE 1976/77 BIENNIUM. WHILE THE UNITED STATES SUPPORTED THE TCP ON AN EXPERIMENTAL BASIS FOR 1976/77, DESPITE THE VALID OBJECTIONS OF SOME OTHER PRINCIPAL DONORS, IT IS CLEAR TO US THAT FAO NOW REGARDS THE PROGRAM AS A PERMANENT FEATURE. NEW RESOURCES, RATHER THAN SAVINGS IN STAFF, MEETINGS AND PUBLICATIONS ARE BEING REQUESTED. OUR

JUDGMENT IS THAT FUNDING TECHNICAL ASSISTANCE FROM BOTH VOLUNTARY AND ASSESSED BUDGETS CAN ONLY FRAGMENT, AND BRING CONFUSION TO, OVERALL UN DEVELOPMENT EFFORTS. WE BELIEVE EFFECTIVENESS REQUIRES ONE CENTRAL FUND FOR THE PROVISION OF TECHNICAL ASSISTANCE. THE UNDP IS BEST EQUIPPED TO BE THAT CENTRAL SOURCE. BEYOND THAT WE HAVE ALREADY RECEIVED U.S. LEGISLATIVE CRITICISM OVER THE MULTIPLICITY OF SOURCES FOR UN SYSTEM TECHNICAL ASSISTANCE.

3. THE UNITED STATES WANTS TO CONTINUE TO INCREASE U.S. CONTRIBUTIONS FOR UN TECHNICAL ASSISTANCE PROGRAMS BUT BELIEVES STRONGLY WE CAN DO SO ONLY IF WE CAN ASSURE OUR CONGRESS THAT THE UN SYSTEM IS HANDLING TECHNICAL ASSISTANCE THROUGH A WELL COORDINATED AND EFFECTIVELY MANAGED LIMITED OFFICIAL USE

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SYSTEM. WE ARE CONVINCED THAT FURTHER FUNDING OF TECHNICAL ASSISTANCE FROM ASSESSED BUDGETS WILL ENDANGER OUR ABILITY TO INCREASE OR POSSIBLY SUSTAIN THIS SUPPORT.

4. THE DIRECTOR-GENERAL'S DECISION TO CONTINUE THE TCP BEYOND 1977 PRESENTS A DILEMMA FOR US. WE CAN NOT ACCEPT IT YET WE DO NOT WANT TO APPEAR UNSUPPORTIVE OF DR. SAOUMA OR THE FAO. THE DIRECTOR GENERAL IS TRYING TO MAKE FAO MORE ACTION ORIENTED AND DESERVES OUR FULLEST SUPPORT. HOWEVER, OUR CLOSE STUDY OF THE SITUATION HAS LED US TO CONCLUDE THAT THE CONTINUATION OF THE TCP IS NOT IN THE LONG TERM INTERESTS OF FAO AND ITS MEMBERS, INCLUDING THE DEVELOPING COUNTRIES.

5. THE UNITED STATES HAS INCREASED, AND WOULD LIKE TO CONTINUE TO INCREASE, THE LEVEL OF ITS VOLUNTARY CONTRIBUTION TO THE UNDP. WE THINK THERE IS LITTLE DOUBT BUT THAT SIGNIFICANTLY INCREASED RESOURCES WILL BE AVAILABLE TO UNDP FROM OTHER SOURCES AS WELL. THE FAO, AS THE

LARGEST RECIPIENT OF UNDP RESOURCES, AND OTHER AGENCIES WILL NOT LACK DEVELOPMENTAL RESOURCES IN THE YEARS AHEAD. IT IS OUR VIEW THAT THE UNDP'S 1975 FINANCIAL CRISIS, WHICH IN PART WAS RESPONSIBLE FOR THE FAO ORIGINAL TCP PROPOSAL, HAS PASSED. WE THINK THE TREND TOWARD GREATER RESOURCES IN UNDP AND THE IMPROVED ADMINISTRATION WHICH ALREADY IS EVIDENT WILL CONTINUE.

6. THE UNITED STATES RECOGNIZES THE DIRECTOR-GENERAL CAN ONLY RISK WITHDRAWING A PROGRAM WHICH PROVIDES DIRECT AID TO DEVELOPING COUNTRIES IF HE IS CONVINCED IT IS IN THE LONG TERM INTEREST OF THESE COUNTRIES AND FAO TO DO SO. WE BELIEVE WE HAVE NO ALTERNATIVE TO

SUGGESTING THIS DELETION. THE INFORMATION WE HAVE BEEN ABLE TO ACQUIRE CONCERNING THE USE OF THE TCP IN 1976 AND 1977 INDICATES THAT MOST OF LIMITED OFFICIAL USE

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THE COMMITTED RESOURCES HAVE BEEN USED TO PROVIDE EMERGENCY ASSISTANCE OR FULFILL OBLIGATIONS WHICH WERE IN DANGER OF NOT BEING MET BECAUSE OF THE 1975 UNDP FINANCIAL CRISIS. EMERGENCIES WILL STILL REQUIRE FUNDS FROM FAO BUT BY 1978 THE STAFF AND PROJECT NEEDS AFFECTED BY THE 1975 FINANCIAL CRISIS CAN BE MET BY UNDP RESOURCES.

7. THE UNITED STATES PROPOSAL OUTLINED IN ROME FRIDAY WAS (A) TO INSIST THAT THE TCP COMPONENT BE REMOVED FROM THE FAO BUDGET FOR 1978/79, (B) TO ASSURE THE DG, IN RETURN FOR THE TCP REMOVAL THAT WE WOULD, NEVERTHELESS, SUPPORT THE FULL LEVEL PROPOSED (DOLLARS 206.8 MILLION) DESPITE ITS SIGNIFICANT INCREASE, PROVIDED THE FUNDS OTHERWISE PLANNED FOR TCP COULD BE REPROGRAMMED IN A SATISFACTORY MANNER, (C) THAT WE WILL AGREE TO EARMARKING SOME PORTION (SUGGESTED AT DOLLARS 5 MILLION PER BIENNIUM) FOR EMERGENCY USE. TO ASSIST IN FILLING ANY GAP EXISTING UNTIL UNDP INCREASED RESOURCES ARE ACTUALLY IN HAND WE WOULD ALSO SUPPORT THE COUNCIL'S RECOMMENDATION TO CARRY ANY UNUSED 1976-77 TCP FUNDS INTO THE 1978-79 BIENNIUM AND INSIST IN THE UNDP GOVERNING COUNCIL THAT THE CURRENT UNDP OVERHEAD PAYMENT OF 14 PERCENT BE CONTINUED - NOT REDUCED OR ELIMINATED. WE BELIEVE THERE IS A VALID BASIS FOR FAO HAVING A REASONABLE MEANS OF RESPONDING TO THE EMERGENCY NEEDS OF ITS MEMBERS AND WILL SUPPORT THIS SEGMENT REMAINING IN THE BUDGET. OBVIOUSLY, THE AMOUNT CONSIDERED REASONABLE FOR EMERGENCIES COULD BE NEGOTIATED.

8. WE REGARD SUCH AN APPROACH AS CONSTRUCTIVE. IF THE DG CAN ACCEPT IT, A STEP WOULD BE TAKEN TO MEET OUR CONCERNS OVER THE CONTINUED EXPANSION OF TECHNICAL ASSISTANCE

IN ASSESSED BUDGETS. IT WOULD PLACE THE UNITED STATES IN A POSITION TO VOTE FOR THE DG'S BUDGET, SOMETHING WE WOULD LIKE VERY MUCH TO DO, BUT CAN NOT NOW DO IF THE TCP REMAINS.

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9. IT MAY BE ARGUED BY SOME THAT SINCE WE ACCEPTED THE TCP IN 1976/77 ON AN EXPERIMENTAL BASIS WE SHOULD NOT ASK THAT IT BE DISCONTINUED UNTIL IT CAN BE EVALUATED OR UNTIL AT LEAST THE 1980/81 BIENNium. WE THINK HOWEVER, THAT A DECISION ON THE DISCONTINUANCE OF THE TCP IS A NOW OR NEVER SITUATION SINCE IT IS NOT PRACTICAL TO THINK THAT AN EVALUATION WOULD BE LESS THAN

FAVORABLE OR COVER THE REAL PROBLEM, I.E. PROLIFERATION. THE BIENNium 1980-81 MARKS THE END OF THE DIRECTOR-GENERAL'S SIX-YEAR TERM OF OFFICE AND IT IS INCONCEIVABLE THAT AFTER THREE AND ONE-HALF YEARS OF TCP HE COULD AGREE TO ITS ABANDONMENT AT THAT TIME. ALREADY THERE ARE SIGNS THAT HE MAY BE INTERESTED IN CONSTITUTIONAL AMENDMENTS WHICH WOULD PERMIT HIS CANDIDACY FOR RE-ELECTION.

10. WE HOPE THE DIRECTOR-GENERAL WILL NOT TREAT LIGHTLY OUR WILLINGNESS TO SUPPORT THE BUDGET LEVEL (DOLLARS 206.8 MILLION) HE HAS PROPOSED FOR 1978/79. THIS LEVEL REPRESENTS A 23.8 PERCENT OVER THE 1976/77 BUDGET WHICH ITSELF WAS A 58 PERCENT INCREASE OVER THE PREVIOUS TWO YEARS.

11. WE WOULD BE GRATEFUL IF HOST GOVERNMENTS WOULD AGREE ON THE IMPORTANCE OF NOT JEOPARDIZING THE CONCEPT OF A SINGLE FUND FOR TECHNICAL ASSISTANCE AND NOT PERMITTING INDIVIDUAL SPECIALIZED AGENCIES TO BUILD PERMANENT TECHNICAL ASSISTANCE COMPONENTS INTO THEIR REGULAR BUDGETS. WE ALSO HOPE THEY WILL AGREE THAT IT IS FRUITLESS TO BELIEVE THIS PROBLEM CAN BE HANDLED MORE EASILY TWO YEARS HENCE.

12. IN RESPONSES TO RECENT CABLE ON FUTURE ROLE OF UNDP, A NUMBER OF POSTS REPORTED SPECIFIC REFERENCE TO FAO TECHNICAL COOPERATION PROGRAM AS AN LIMITED OFFICIAL USE

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UNHELPFUL PROLIFERATION OF TECHNICAL ASSISTANCE

ACTIVITIES. POSTS HAVE BEEN ALMOST UNANIMOUS IN REPORTING HOST GOVERNMENT DESIRE FOR UNDP TO BE THE PRIMARY SOURCE OF TECHNICAL ASSISTANCE FUNDING AND FOR RECOGNITION OF UNDP RESIDENT REPRESENTATIVES AS THE COORDINATOR OF UN ACTIVITIES IN THE COUNTRY.

13. REGARDING MAYNES-GARDNER TELCON LEAVE TO YOUR DISCRETION WHETHER FURTHER APPROACH TO SAOUMA ALONG LINES DISCUSSED THIS CABLE WILL FURTHER OUR EFFORTS. VANCE

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ORIGIN IO-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY:IO:AGR:PJBYRNES

APPROVED BY:IO:EA:PBUNGE

-----211048Z 121209 /13

R 210535Z MAY 77

FM SECSTATE WASHDC

INFO USMISSION GENEVA 0000

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FOLLOWING TELEGRAM FROM SECSTATE WASHDC DATED MAY 4, 1977
SENT BONN, LONDON, TOKYO, PARIS, ROME, BRUSSELS,
CANBERRA, OTTAWA, BERN, WELLINGTON, STOCKHOLM, THE HAGUE,
INFO USUN NEW YORK IS REPEATED TO YOU: QUOTE

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TO MAKE FAO MORE ACTION ORIENTED AND DESERVES OUR FULLEST SUPPORT. HOWEVER, OUR CLOSE STUDY OF THE SITUATION HAS

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SUGGESTING THIS DELETION. THE INFORMATION WE HAVE BEEN ABLE TO ACQUIRE CONCERNING THE USE OF THE TCP IN 1976 AND 1977 INDICATES THAT MOST OF THE COMMITTED RESOURCES HAVE BEEN USED TO PROVIDE EMERGENCY ASSISTANCE OR FULFILL OBLIGATIONS WHICH WERE IN DANGER OF NOT BEING MET BECAUSE OF THE 1975 UNDP FINANCIAL CRISIS. EMERGENCIES WILL STILL REQUIRE FUNDS FROM FAO BUT BY 1978 THE STAFF AND PROJECT NEEDS AFFECTED BY THE 1975 FINANCIAL CRISIS CAN BE MET BY UNDP RESOURCES.

7. THE UNITED STATES PROPOSAL OUTLINED IN ROME FRIDAY WAS LIMITED OFFICIAL USE

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12. IN RESPONSES TO RECENT CABLE ON FUTURE

ROLE OF UNDP, A NUMBER OF POSTS REPORTED SPECIFIC
REFERENCE TO FAO TECHNICAL COOPERATION PROGRAM AS AN
UNHELPFUL PROLIFERATION OF TECHNICAL ASSISTANCE
ACTIVITIES. POSTS HAVE BEEN ALMOST UNANIMOUS IN
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COORDINATOR OF UN ACTIVITIES IN THE COUNTRY.

13. REGARDING MAYNES-GARDNER TELCON LEAVE TO YOUR
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DISCRETION WHETHER FURTHER APPROACH TO SAOUMA ALONG
LINES DISCUSSED THIS CABLE WILL FURTHER OUR EFORTS.
VANCE

UNQUOTE CHRISTOPHER

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DOCUMENTS, PROCUREMENT, BUDGETS, MEETINGS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Sent Date: 04-May-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE101957
Document Source: CORE
Document Unique ID: 00
Drafter: PJBVRNES:LYM
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770157-0242
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770593/aaaadcgv.tel
Line Count: 461
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 773f8c9a-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: ONLY
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 17-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2638453
Secure: OPEN
Status: NATIVE
Subject: FAO PROGRAM OF WORK AND BUDGET 1978/79 LIMITED OFFICIAL USE LIMITED OFFICIAL USE
TAGS: AORG, EAGR, US, FAO
To: BONN LONDON MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/773f8c9a-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
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